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#### **ANTI-DOPING LEGISLATION: KEYS TO SUCCESS**

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# **RATIONALE FOR THIS PRESENTATION**

- Increase in the drafting and adoption of anti-doping legislation.
- Maintaining and enhancing dialogue and collaboration with Signatories and stakeholders to ensure compliance of Signatory's legal frameworks with the World Anti-Doping Code (Code).
- Avoiding the adoption of legislation that is not compliant with the Code, which is considered a <u>critical</u> that could ultimately result in a declaration of noncompliant with the Code.
- Emphasizing the operational independence requirements of a National Anti-Doping Organization (NADO).
- Discuss best practices and practices to avoid when drafting anti-doping legislation.



#### **REGULATORY FRAMEWORKS**



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LAW



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# PROS

- Commitment of the Government (political and financial)
- Legal certainty and applicability to all
- Recognition of the NADO as the principal entity enforcing anti-doping in a country

Lengthy and protracted adoption and amendment process

- Risk when the Code and International Standards change which could require legislative amendments
- Risk for the NADO to become non-compliant with the Code if legislation is not in line with the Code (WADA must review legislation and draft amendments)



CONS

# **ANTI-DOPING RULES**

- Normally adopted by the NADO (shorter decision-making process).
- Covering full scope of mandatory and optional provisions required to implement the Code in your country, including:
  - Definition of doping (anti-doping rule violations) and other terms;
  - Burden of proof;
  - Testing and Whereabouts requirements;
  - Consequences;
  - > TUEs;
  - Right to hearing and appeal, including related institutional provisions;
  - Statute of limitations, recognition of decisions;
  - Education.
- WADA has issued Model Rules to support NADOs and ease the implementation process.



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# **ANTI-DOPING LEGISLATION**

# **NO "ONE SIZE FITS ALL"**



## **BEST PRACTICES : GENERAL**

Use anti-doping legislation to establish or reinforce your NADO's:

- Authority to implement the national anti-doping program in your country;
- Automatic jurisdiction over national federations, athletes, athlete support personnel, etc.;
- Authority to adopt anti-doping rules which are automatically binding on national federations, athletes, athlete support personnel, etc;
- > Operational independence in its anti-doping activities from sport and government;
- Sources of **funding** (particularly from the State/Government);
- Legal ground(s)/authority for the processing of personal information for anti-doping purposes.



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#### **OPERATIONAL INDEPENDENCE**

- > Code Article 20.5.1
- The requirement of operational independence concerns the administration of day-to-day activities and decision-making.
- Legislative provisions relating to a NADO's scope of activities and operations must respect the requirements concerning operational independence.
- Refer to the WADA Guide on Operational Independence of NADOs for further best practice recommendations and information.

#### 20.5 Roles and Responsibilities of National Anti-Doping Organizations<sup>104</sup>

20.5.1 To be independent in their operational decisions and activities from sport and government, including without limitation by prohibiting any involvement in their operational decisions or activities by any *Person* who is at the same time involved in the management or operations of any International Federation, National Federation, *Major Event Organization*, National Federation, *Major Event Organization*, National Olympic *Committee*, National Paralympic Committee, or government department with responsibility for sport or anti-doping.<sup>105</sup>

### LEGISLATION : WORTHWHILE (OPTIONAL) PROVISIONS TO CONSIDER

- The setup of the NADO's governing structure to ensure effective governance.
- The details of the NADO's roles and responsibilities (remember that these must be operationally independent from sport and government!)
- The accountability of the NADO to the government and oversight body/ies, e.g., presentation of periodic reports on NADO's operational activities, presentation of (multi) annual strategic plans, etc.
- > The cooperation and sharing of information with public authorities (e.g. law enforcement, customs, etc.).



#### **LEGISLATION: PRACTICES TO AVOID**

#### AVOID DUPLICATION OF NADO'S ANTI-DOPING RULES

- Avoid detailed anti-doping provisions (definition of anti-doping rule violations; burden of proof; detailed consequences for violations, RTPs, consequences etc.) – these must be aligned with the Code, and amended every time the Code is amended.
- Avoid detailed procedural provisions normally found in either the anti-doping rules or other NADO specific internal regulations (best to be set out exclusively in such rules).



#### **LEGISLATION: PRACTICES TO AVOID**

#### Avoid references to Criminal Law :

- Provisions relating to criminal law should be included in the relevant criminal legislation and not in antidoping specific legislation.
- Avoid the use of several legal instruments of different legal value adopted by a number of different entities to cover the full range of provisions:
  - This will only add further complexity to the process, especially when any provisions need to be amended;
  - This will also unnecessarily complicate the legal framework relating to anti-doping in your country.
- Avoid expanding the NADO's scope of activities outside its regular functions stipulated in the Code and International Standards.



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# WADA'S COMPLIANCE ROLE

- Responsible for monitoring and enforcing compliance with the Code and International Standards :
  - Starts with the review of the key documents including a Signatory's rules and regulations or legislation;
- Process, time limits and consequences are defined in the Code and International Standard for Code Compliance by Signatories:
  - Adoption of rules, regulations, and/or legislation is a <u>critical</u> requirement in the fight against doping in sport.
  - if the respective rules, regulations, and/or legislation are not in line with the Code, a Corrective Action Report will be issued, and, if not addressed, a compliance procedure will be initiated which <u>MAY LEAD TO A DECLARATION OF NON-COMPLIANCE</u>;
  - A declaration of non-compliance can entail serious consequences for sport in your country, for example : the inability to host major events; exclusion of athletes representing the country from major events such as the Olympic Games; inability to fly the country's flag or for individuals to sit on governing boards of other Signatories etc.



#### WADA'S ROLE : COLLABORATION & ASSISTANCE

- Adoption of the rules, regulations, and/or legislation that are non-compliant with the Code <u>MAY LEAD TO</u> <u>DECLARATION OF NON-COMPLIANCE</u>.
- The commencement of a compliance procedure is a last resort measure.
- WADA's primary focus is to actively collaborate with Signatories and stakeholders by ensuring that legislation is Code-compliant before formal adoption.
- WADA must be consulted on the draft rules, regulations and/or legislation, allowing sufficient time to provide comments and suggestions.
- WADA's confirmation that legislation is line with the Code shall be received before proceeding with the adoption process.
- If amendments are made to the final draft during the adoption process, WADA must be reconsulted to ensure conformity with the Code.



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# **THINKING OF ADOPTING LEGISLATION?**

- Contact the Regional Office.
- Provide a table of contents, structure or envisaged macro regulatory framework to WADA before drafting.
- Provide draft legislation for review in either English or French.
- Reminder: WADA has a three-week deadline to respond to Signatories and stakeholders' requests or draft documents as identified in the applicable ISO Rules.
- Keep WADA informed as to the legislative process and steps.
- Share key information and insights from this presentation with government stakeholders and colleagues.



# **FURTHER RESOURCES**

- > The Compliance section on WADA's website
- Guide for the Operational Independence of NADOs.
- Educational resources available on WADA's website and ADeL platform.
- The Code and International Standards.
- Guidelines to International Standards.
- NADO Model Rules.



# CASE STUDY : ARGENTINA

Law for the prevention and control of doping in Sport

- Main challenges faced when adopting anti-doping legislation.
- ➢ Key successes.
- Lessons learned and advice.



#### COMISIÓN NACIONAL ANTIDOPAJE

# **QUESTIONS?**



